



**IEA Bioenergy**  
Technology Collaboration Programme



Universidade de São Paulo  
**Instituto de Química**

# Marine Biofuels: Friend or Foe of the Climate Change Mitigation Effort?

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Leader of the International Energy Agency  
Bioenergy TCP **IEA Bioenergy Task 39**

Biofuels for Decarbonization of Transportation

# SYNTHESIS OF LITERATURE

BIOFUELS AS AN IMMEDIATE AND EFFECTIVE SOLUTION  
FOR DECARBONIZATION OF TRANSPORTATION

BIOETHANOL: AN ESSENTIAL CONTRIBUTION TO TRANSPORT  
DECARBONIZATION



Inform and provide clarification on the potential and sustainability of biofuels.

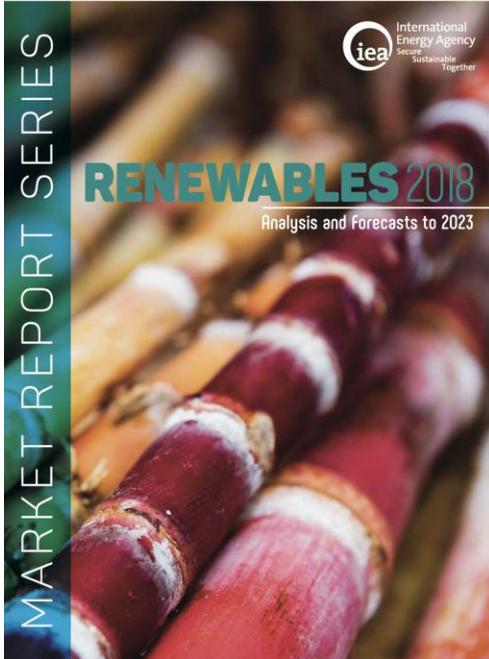
The focus is on biofuels that can be produced sustainably, with sufficient capacity to be relevant for decarbonization efforts.

Discuss the Brazilian model of agriculture and its technological developments.

Show how bioenergy is generating social-economic benefits and reducing emissions without the need for extensive land areas.

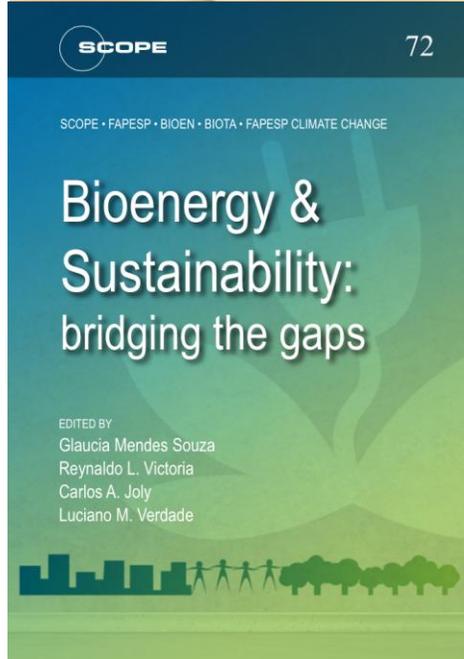
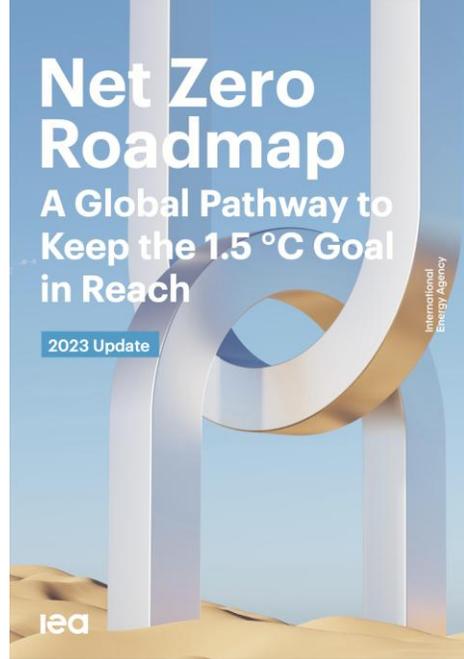
Discuss the potential for biofuel production in the global south.

<https://bioenfapesp.org/biofuels-as-an-immediate-and-effective-solution-for-decarbonization-of-transportation-factsheet/>  
<https://sbenergy.org.br/bioethanol-an-essential-contribution-to-transport-decarbonization/>

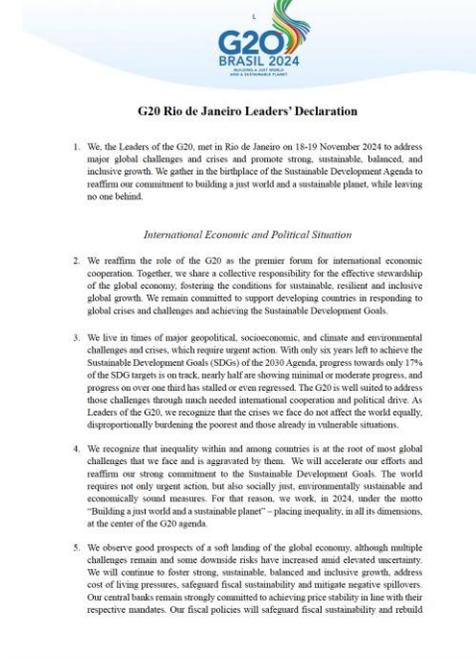


TECHNICAL NOTE  
**Analysis of Current Biofuels Outlook – Year 2024**

AUGUST 2025



EDITED BY  
 Glaucia Mendes Souza  
 Reynaldo L. Victoria  
 Carlos A. Joly  
 Luciano M. Verdade



1. We, the Leaders of the G20, met in Rio de Janeiro on 18-19 November 2024 to address major global challenges and crises and promote strong, sustainable, balanced, and inclusive growth. We gather in the birthplace of the Sustainable Development Agenda to reaffirm our commitment to building a just world and a sustainable planet, while leaving no one behind.

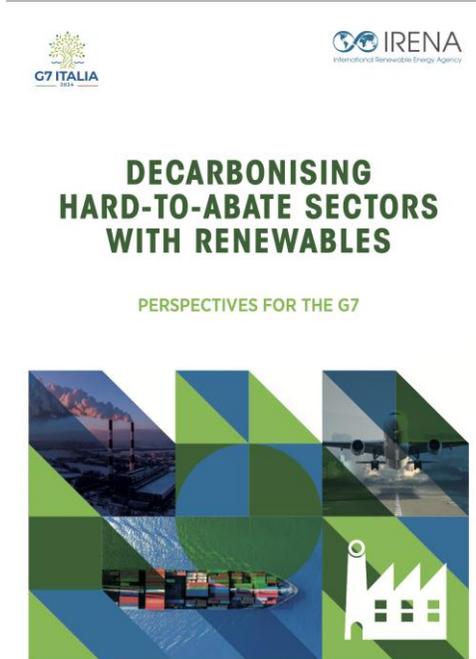
*International Economic and Political Situation*

2. We reaffirm the role of the G20 as the premier forum for international economic cooperation. Together, we share a collective responsibility for the effective stewardship of the global economy; fostering the conditions for sustainable, resilient and inclusive global growth. We remain committed to support developing countries in responding to global crises and challenges and achieving the Sustainable Development Goals.

3. We live in times of major geopolitical, socioeconomic, and climate and environmental challenges that require urgent action. With only six years left to achieve the Sustainable Development Goals (SDGs) of the 2030 Agenda, progress towards only 17% of the SDG targets is on track, nearly half are showing minimal or moderate progress, and progress on over one third has stalled or even regressed. The G20 is well suited to address those challenges through much needed international cooperation and political drive. As Leaders of the G20, we recognize that the crises we face do not affect the world equally, disproportionately burdening the poorest and those already in vulnerable situations.

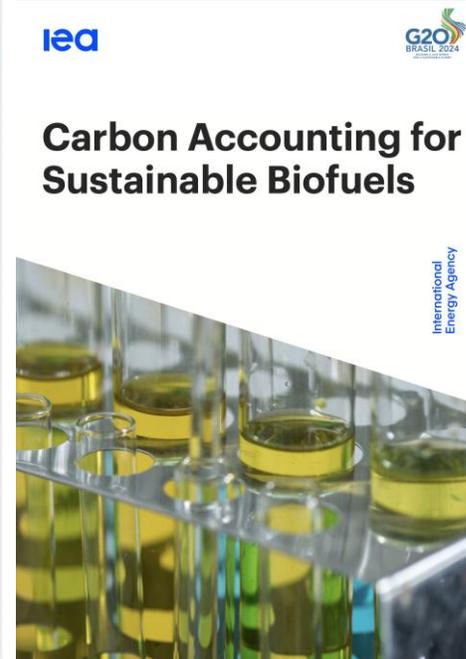
4. We recognize that inequality within and among countries is at the root of most global challenges that we face and is aggravated by them. We will accelerate our efforts and reaffirm our strong commitment to the Sustainable Development Goals. The world requires not only urgent action, but also socially just, environmentally sustainable and economically sound measures. For that reason, we work, in 2024, under the motto "Building a just world and a sustainable planet" – placing inequality, in all its dimensions, at the center of the G20 agenda.

5. We observe good prospects of a soft landing of the global economy, although multiple challenges remain and some downside risks have increased amid elevated uncertainty. We will continue to foster strong, sustainable, balanced and inclusive growth, address cost of living pressures, safeguard fiscal sustainability and mitigate negative spillovers. Our central banks remain strongly committed to achieving price stability in line with their respective mandates. Our fiscal policies will safeguard fiscal sustainability and rebuild



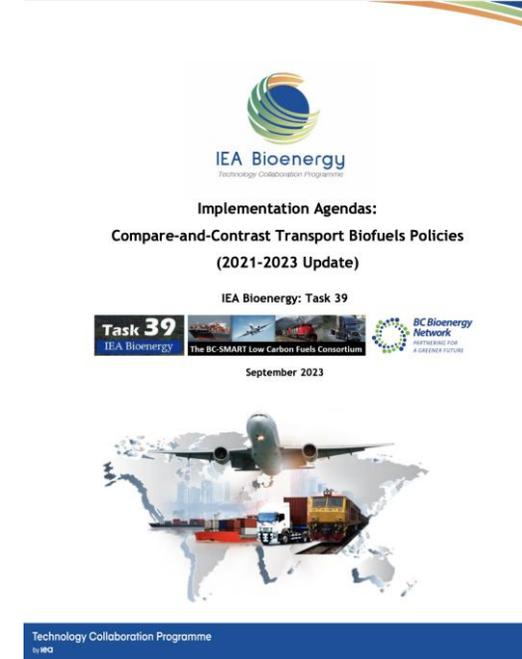
**DECARBONISING  
 HARD-TO-ABATE SECTORS  
 WITH RENEWABLES**

PERSPECTIVES FOR THE G7



**Renewables  
 2024**

Analysis and forecast to 2030

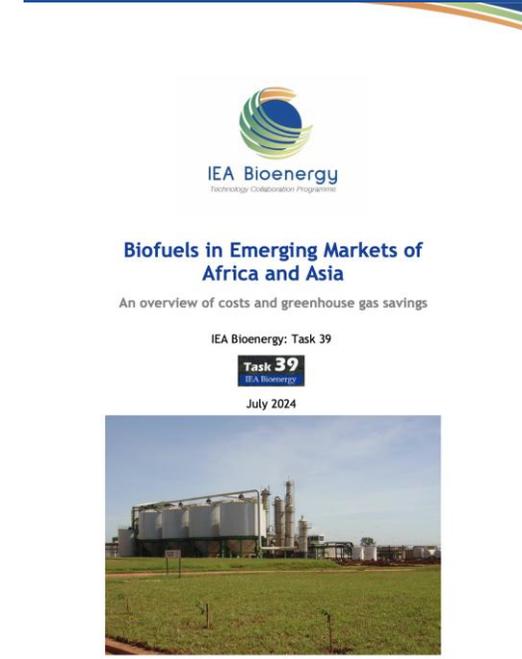


**Implementation Agendas:  
 Compare-and-Contrast Transport Biofuels Policies  
 (2021-2023 Update)**

IEA Bioenergy: Task 39



September 2023



**Biofuels in Emerging Markets of  
 Africa and Asia**

An overview of costs and greenhouse gas savings

IEA Bioenergy: Task 39



July 2024

+100 references to major reports and open access high impact scientific articles

Historically, biofuels have reduced oil demand the most bringing in energy security.

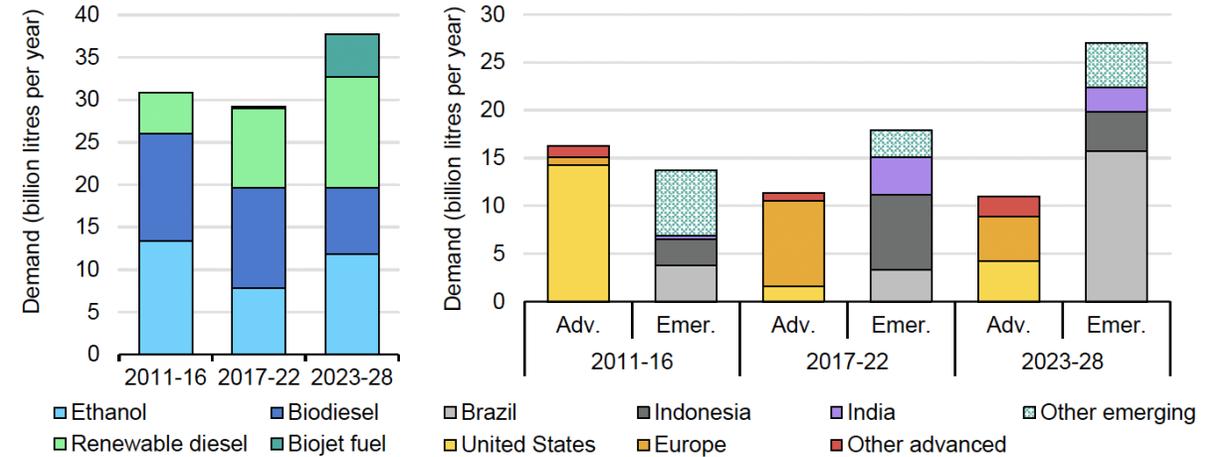
Studies from IEA show emerging economies accelerating growth in biofuels use.

In the United States, Europe and China, renewable electricity use in transport is forecasted to expand.

In much of the rest of the world, however, biofuels remain the primary decarbonisation option, accounting for near 90% of avoided oil demand in 2028.

Globally biofuels increased production in 50% over the last decade.

Five-year biofuel demand growth by fuel (left) and economy type (right), main case, 2011-2028



IEA. CC BY 4.0.

Notes: Adv. = advanced economies. Emer. = emerging economies.



## Brazilian contribution to decarbonization of transportation



Largely renewable internal energy offer (50%) with 16.7% derived from sugarcane and 16.6% from other biomass sources  
Electricity is 88.2% renewable (BEN, 2025).



Transportation is 25.7% renewable  
37.3 Billion L/yr of ethanol  
9.2 Billion L/yr of biodiesel  
424 biofuel plants  
From 1975 to 2024 Brazil consumed 888 Billion L of ethanol displacing 1.4 Billion ton CO<sub>2</sub>eq.  
85% of the fleet is flex (BEN, 2025; EPE, 2024; Nogueira et al., 2024)



“Fuel of the Future” legislation. Current target is 705 Mt CO<sub>2</sub> eq by 2037 of avoided emissions. Currently E30 and B15 (B20 by 2030).



Biofuels grew at the same time as Brazil became the top exporter of food commodities. Pasture intensification freed up land. Second cropping was introduced.



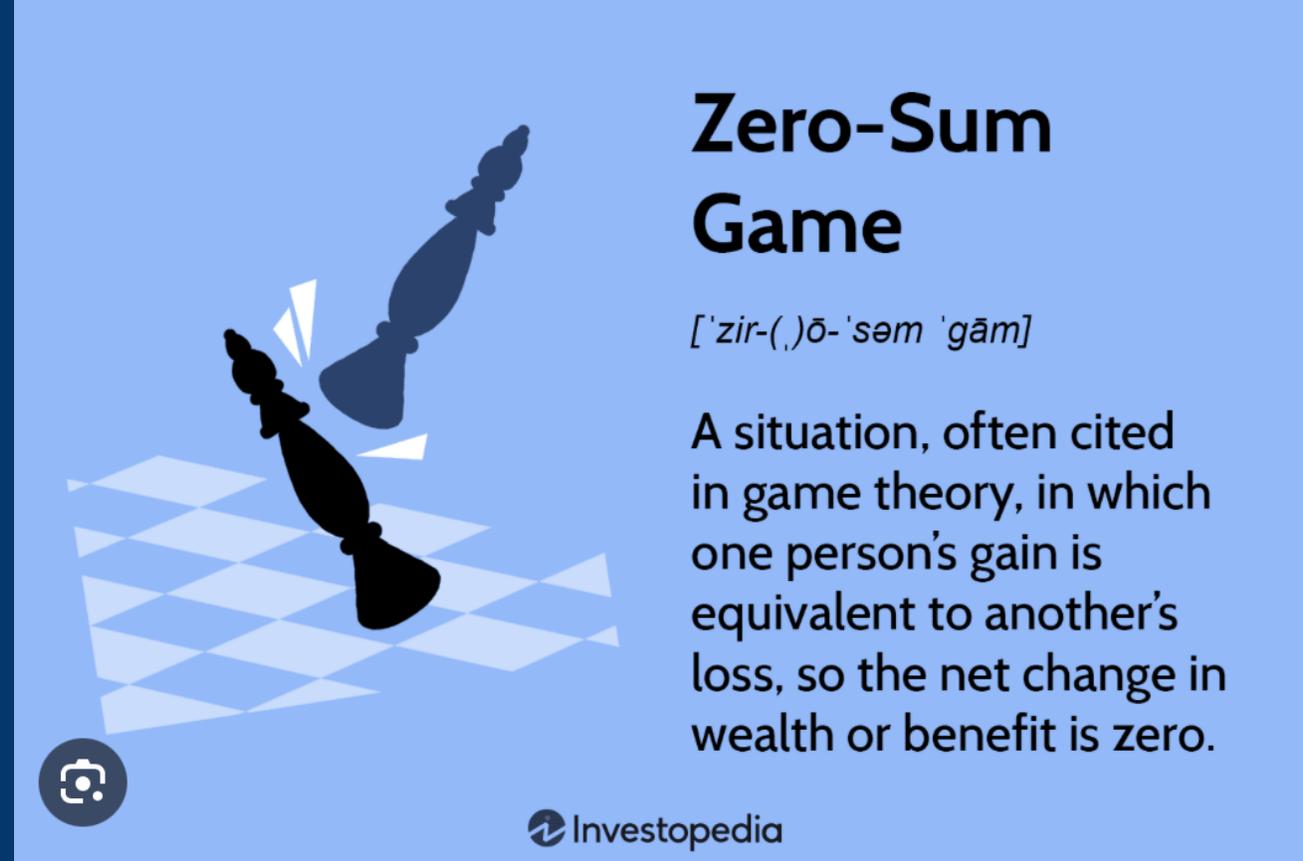
In Brazil, energy crop expansion was predominantly linked to the conversion of degraded lands and pastures with the added benefit of soil recovery and soil carbon sequestration. (Guareghi et al., 2023)



Brazil preserves 66% of its territory with native vegetation. Agriculture uses 8%, pastures use 21% and urban areas 4%. (Embrapa, 2021).

## Bioenergy & Food Security is not a Zero-Sum Game

$$+ 1 - 1 = 0$$



## Zero-Sum Game

*[ˈzɪr-(,)ɒ-ˈsəm ˈɡɑːm]*

A situation, often cited in game theory, in which one person's gain is equivalent to another's loss, so the net change in wealth or benefit is zero.

Biofuels production and use can improve energy access, purchasing power, sustainability of agriculture, soil health

# The effects of bioenergy from edible versus non-edible feedstocks

## **Food availability**

2/3 of the articles reported positive effects or no effects on food availability. Bioenergy has positive effects on the household scale.

## **Food prices**

Negative effects of bioenergy on food price were concentrated on countries with High Social Development Index (SDI) (3/4).

## **Food production**

Bioenergy has positive effects on food production in low Social Development Index (most of the Global South) countries and at the household scale.

**Bioenergy on low SDI countries has no effect on food prices.**

**Studies that report negative effects are most commonly based on modeling.**

**When observed data was used the reporting of negative impacts was lower.**

**224 papers**

**There is no correlation  
between the type  
of bioenergy  
feedstock  
(edible, inedible,  
or both edible  
and inedible)  
and food security**

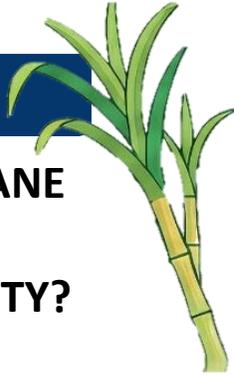
Ahmed, S., Warne, T., Smith, E., Goemann, H., Linse, G., Greenwood, M., Kedziora, J., Sapp, M., Kraner, D., Roemer, K., Haggerty, J. H., Jarchow, M., Swanson, D., Poulter, B. and Stoy, P. C. (2021). Systematic review on effects of bioenergy from edible versus inedible feedstocks on food security. *Science of Food* (2021) 5:9

# Revisiting the hypothesized trade-off between food and fuel

## Empirical evidence from the case of Brazilian sugarcane

### RESEARCH QUESTION

**CAN INCREASES IN SUGARCANE ETHANOL PRODUCTION COMPROMISE FOOD SECURITY?**



### METHODOLOGY



#### MUNICIPAL LEVEL

- **Food security proxy:** Municipal Human Development Index (IDHM)
- **Database:** Demographic censuses (+5,000 municipality)
- **Econometric approach:** Panel data
- **Control variables:** Social and economic factors (Employment, Income, Gini Index, Bolsa Família)



#### HOUSEHOLD LEVEL

- **Food security proxy:** Brazilian Food Insecurity Scale (EBIA)
- **Database:** Microdata from three household surveys conducted in Brazil by IBGE
- **Econometric approach:** Probit models
- **Control variables:** Regional, demographic and socio-economics household characteristics and Bolsa Familia



### RESULTS



#### NO EVIDENCE OF A FOOD-FUEL TRADE-OFF

The analysis found no statistical evidence that increased sugarcane ethanol production compromises food security in Brazil



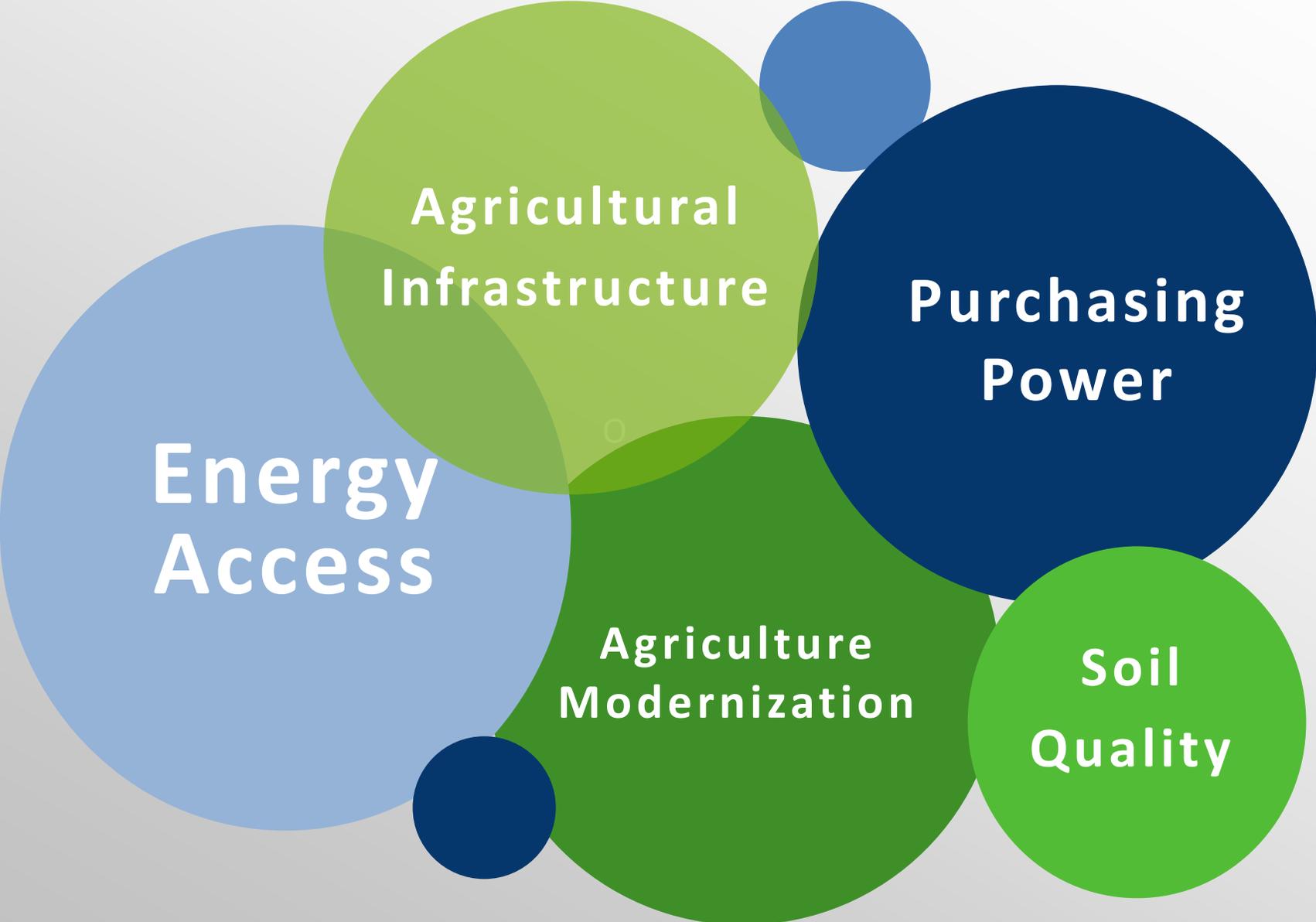
#### FOOD SECURITY IS DRIVEN BY SOCIAL CONDITIONS

The results strongly suggest that social and economic factors (such as income, poverty, and social policies) exert a much greater influence on food security than sugarcane ethanol production

**LINKING BIOFUELS TO FOOD INSECURITY IS MISLEADING; THERE IS NO INHERENT FOOD-FUEL TRADE-OFF, AND IMPACTS MUST BE ASSESSED CASE BY CASE.**



**Observed changes brought by bioenergy that contribute to food security**



**Energy  
Access**

**Agricultural  
Infrastructure**

**Purchasing  
Power**

**Agriculture  
Modernization**

**Soil  
Quality**

# Observed changes brought by bioenergy that contribute to food security: purchasing power

## Improved socio-economic indicators:

Literacy and schooling years

Wages

Formalization of work and working conditions

Next generations outlook (daughters and sons of workers)

↑ GDP per capita in municipalities hosting bioethanol companies

A new mill increased the municipalities GDP per capita in US\$ 1,098 (first year) and US\$ 1,029 (10-yr)

70,000 small sugarcane producers

75,000 small soybean producers

Job opportunities (↑biodiesel = 1.1 million new jobs added in the soybean industry in the last decade)



Moraes, M. A. F. D., Oliveira, F. C. R. and Diaz-Chavez, R. A. (2015). Socio-economic impacts of Brazilian sugarcane industry. *Environ. Dev.* 16,31-43.

Moraes, M. A. F. D., Bacchi, M. R. P. and Caldarelli, C. E. (2016). Accelerated growth of the sugarcane, sugar, and ethanol sectors in Brazil (2000-2008): Effects on municipal gross domestic product per capita in the south-central region. *Biomass Bioenergy* 91,116-25.

<https://unicadata.com.br/listagem.php?idMn=158>

# Observed changes brought by bioenergy that contribute to food security: increased energy access

666 to 730 million people do not have electricity in the world (80% in rural areas)

SDG7 is stagnant (IRENA, 2023; IEA, 2025)

Food security increases with energy access.

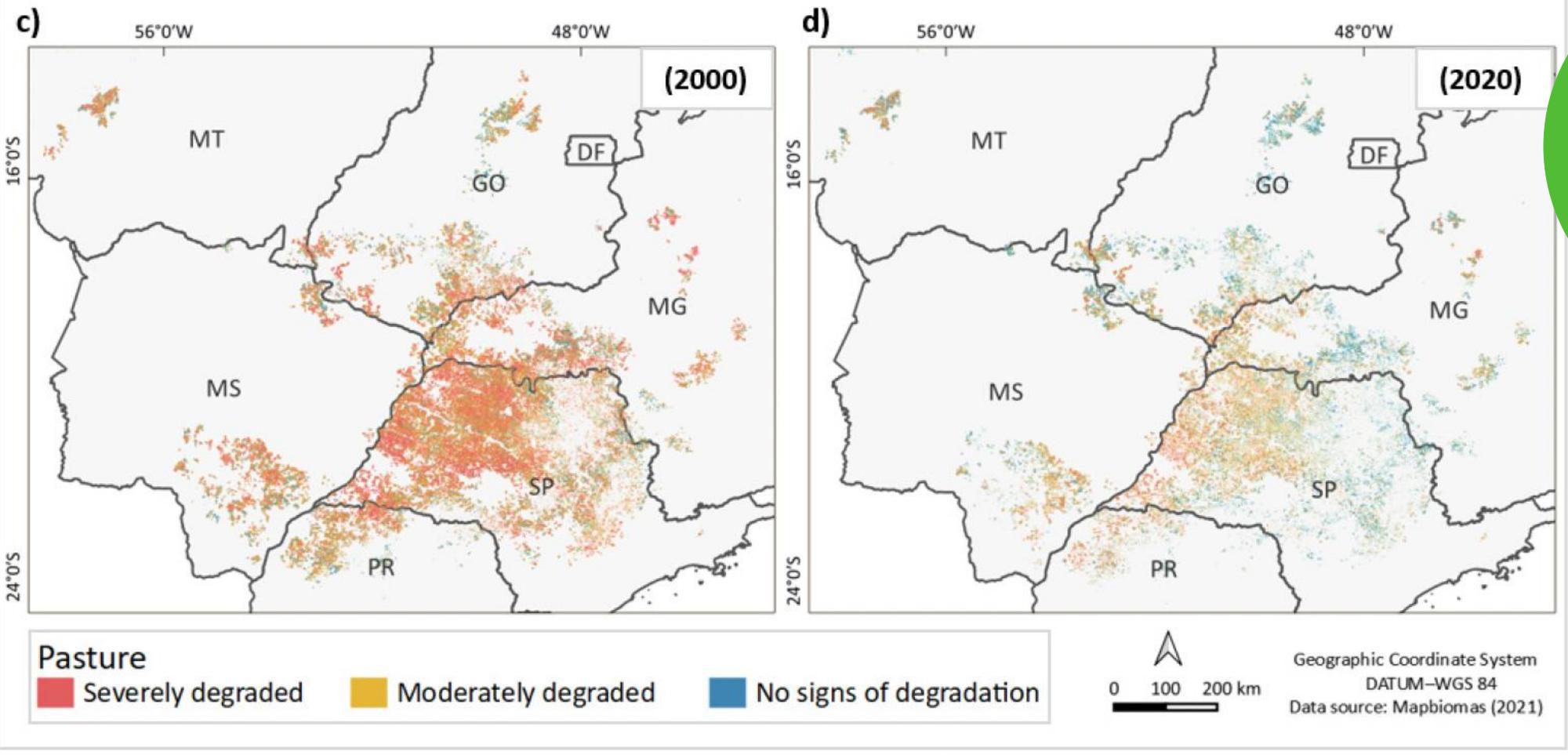
Cane bioelectricity can power 10.8 million homes increasing energy access in rural regions.



Energy Access

In addition to meeting the internal energy demands of sugar mills, sugarcane bagasse has been used to generate surplus electricity since the 1980s, which is supplied to the Brazilian power grid. In 2024, sugarcane residues accounted for 75% of all bioelectricity fed into the grid, totaling 21,218 GWh. (UNICA, 2024).

# Observed changes brought by bioenergy that contribute to food security: recuperating degraded land and increasing soil carbon



**Soil Quality**

98% of sugarcane expansion has occurred mainly over degraded pastures and land in use for agriculture in the last 20 years

M.M. Guarengi, D.F.T. Garofalo, J.E.A. Seabra, M.M.R. Moreira, R.M.L. Novaes, N.P. Ramos, S.F. Nogueira, C.A. de Andrade. Land Use Change Net Removals Associated with Sugarcane in Brazil. Land 2023, 12(3), 584

A photograph of two men in a field, likely farmers, shaking hands. They are silhouetted against a bright sunset. The man on the left is wearing a plaid shirt and a cap, while the man on the right is wearing a dark jacket and a cap. The field is filled with green plants, possibly corn. The sun is a bright circle in the sky between them.

## Agriculture Modernization

**Best Management practices exist that can increase sustainability**

Beyond feedstock classifications, what matters most is how it is cultivated



## **Biofuels**

Used in farming equipment, reduces emissions.



## **Biological Control**

Pests such as *Diatraea saccharalis*, *Mahanarva fimbriolata*, *Sphenophorus laevis*, controlled through biological control.



## **Weed Control**

Herbicides applied by drones, greater accuracy and less amount of products.



## **Native Vegetation Preservation**

Properties must maintain 20% of area as forests and riparian regions (20 to 50 m), improving biodiversity, soil and water conservation



## **Use of residues**

Organic residues are used instead of mineral fertilizers. Filter cake is composted to mineralize nutrients.



## **Vinasse Recycling**

Micronutrients (K, S, N, Ca, P) that substitute K fertilizer. Vinasse mixed with other nutrients applied in rows, all nutrients in one operation.



## **Biodigestion**

Filter cake and vinasse can be biodigested to produce energy without losses of nutrients.



## **New Varieties**

Breeding for locally adapted climate resilient cultivars, biotechnological tools for improved yields and disease resistance.



## Soil Preparation and Amendments

Planting in beds, no-till or minimum till. Lime and gypsum applied only in beds and rows. Reduces GHG emissions. GPS for traffic control, avoiding soil compaction.



## Fertilization

Adoption of low C fertilizer sources, balanced nutrient doses, organomineral fertilizers, compost, live manure.



## Biofertilizers and Bioinputs

Enhance sugarcane metabolic efficiency, improves soil+plant microbial interaction, greater nutrient uptake, increased yields



## Food-Energy Integrated Systems

Soy + Livestock integrated systems; soy + livestock + forestry integrated systems; soy as an intermediate crop for cereals. Spare-land technologies with Low-ILUC.



## Straw Layer

4-10 ton dry matter/yr protects soil from erosion, maintains soil water, recycles nutrients.



## Irrigation and Fertirrigation

Precision water management, low C fertilizer sources, balanced nutrient doses, organomineral fertilizers, compost, manure



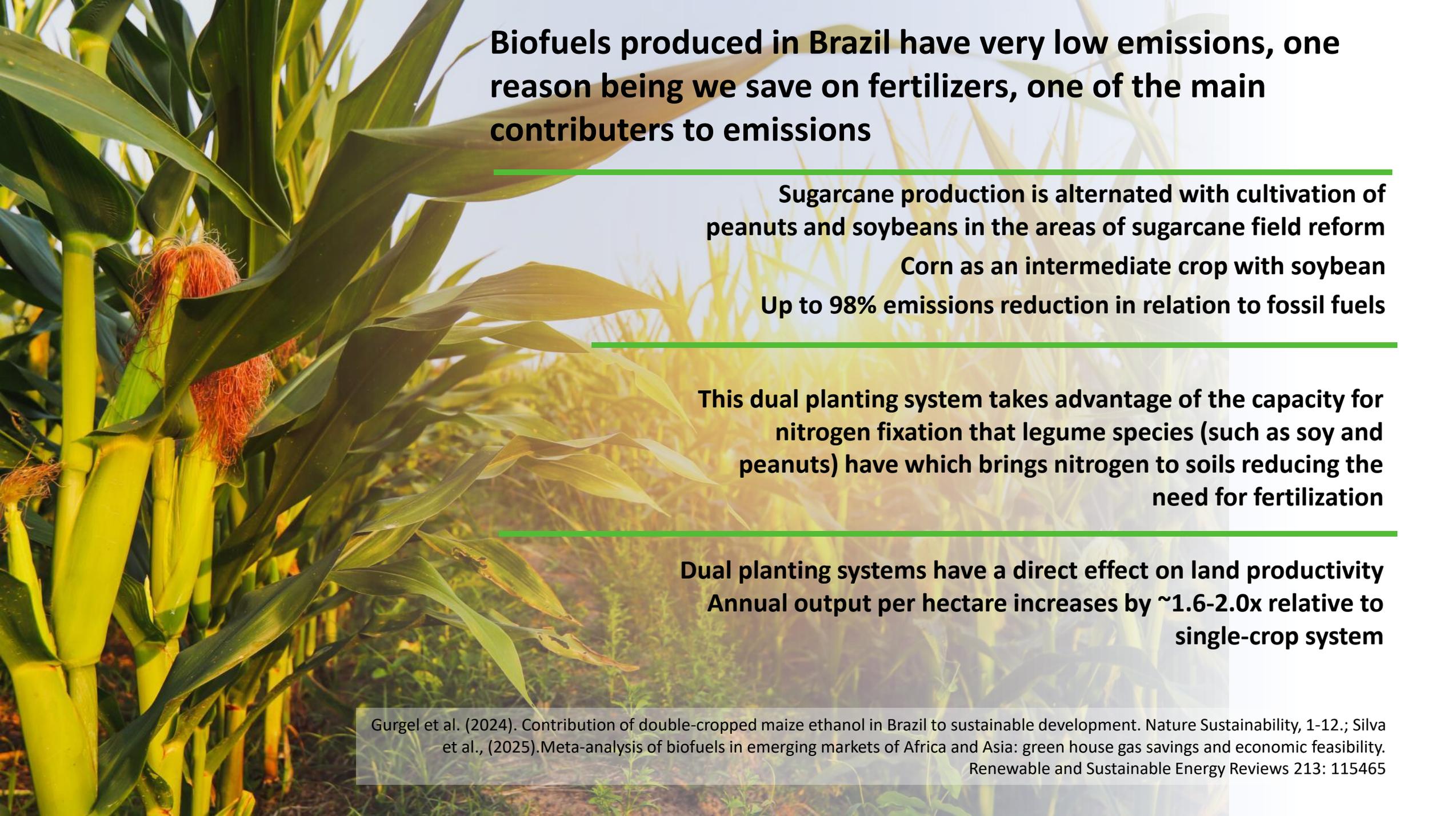
## Crop rotation

Soybean, peanuts, cultivated in replanting areas reduce fertilizer use and improve biodiversity. Corn adds biofuels & feed (DDG). Low-ILUC risk.



## Precision Agriculture

Sensors into planters, harvesters, agricultural equipment, enhances efficiency, minimizes soil compaction, row trampling and fuel use.



**Biofuels produced in Brazil have very low emissions, one reason being we save on fertilizers, one of the main contributors to emissions**

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**Sugarcane production is alternated with cultivation of peanuts and soybeans in the areas of sugarcane field reform**

**Corn as an intermediate crop with soybean**

**Up to 98% emissions reduction in relation to fossil fuels**

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**This dual planting system takes advantage of the capacity for nitrogen fixation that legume species (such as soy and peanuts) have which brings nitrogen to soils reducing the need for fertilization**

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**Dual planting systems have a direct effect on land productivity  
Annual output per hectare increases by ~1.6-2.0x relative to single-crop system**

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Gurgel et al. (2024). Contribution of double-cropped maize ethanol in Brazil to sustainable development. *Nature Sustainability*, 1-12.; Silva et al., (2025). Meta-analysis of biofuels in emerging markets of Africa and Asia: green house gas savings and economic feasibility. *Renewable and Sustainable Energy Reviews* 213: 115465

# Carbon Accounting for Sustainable Biofuels

International Energy Agency

“Policies should be technology neutral and feedstock agnostic”.

ILUC numbers cannot be used to negate the effectiveness of biofuels to decarbonize transportation

(International Energy Agency Carbon Accounting for Sustainable Biofuels Report, 2024).

R.M.L. Novaes et al.

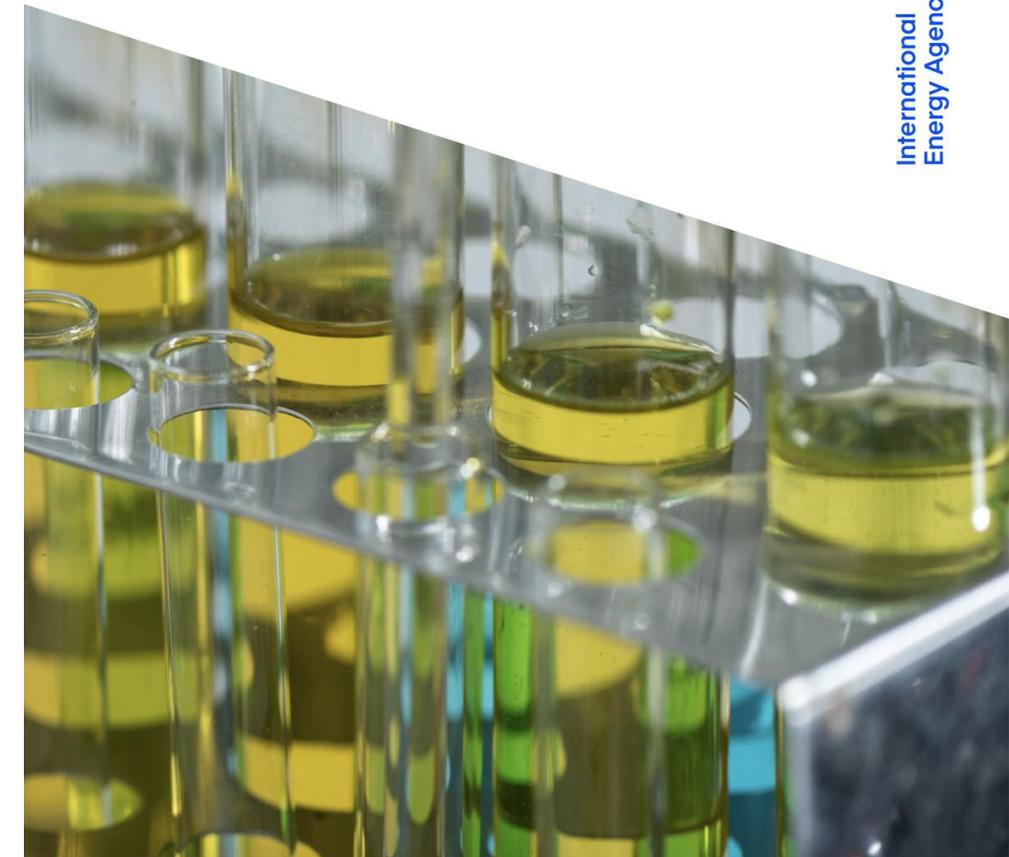
Energy Policy 210 (2026) 115035



Five measures to scale **sustainable biofuels** while **reducing high-ILUC risks**

- ▶ 'Tiered Approach' for Low-ILUC Risk Classification 
- ▶ Comprehensive Eligibility Criteria for Low-ILUC Risk Classification 
- ▶ Zero Deforestation to Reduce High-ILUC Risks 
- ▶ Intermediate Risk Category Between Low and High 
- ▶ Phased Implementation to Address Incomplete Knowledge 

Fig. 1. Five main measures to allow for the deployment of sustainable biofuels on a sufficient scale to promote the energy transition while minimizing high ILUC risks.



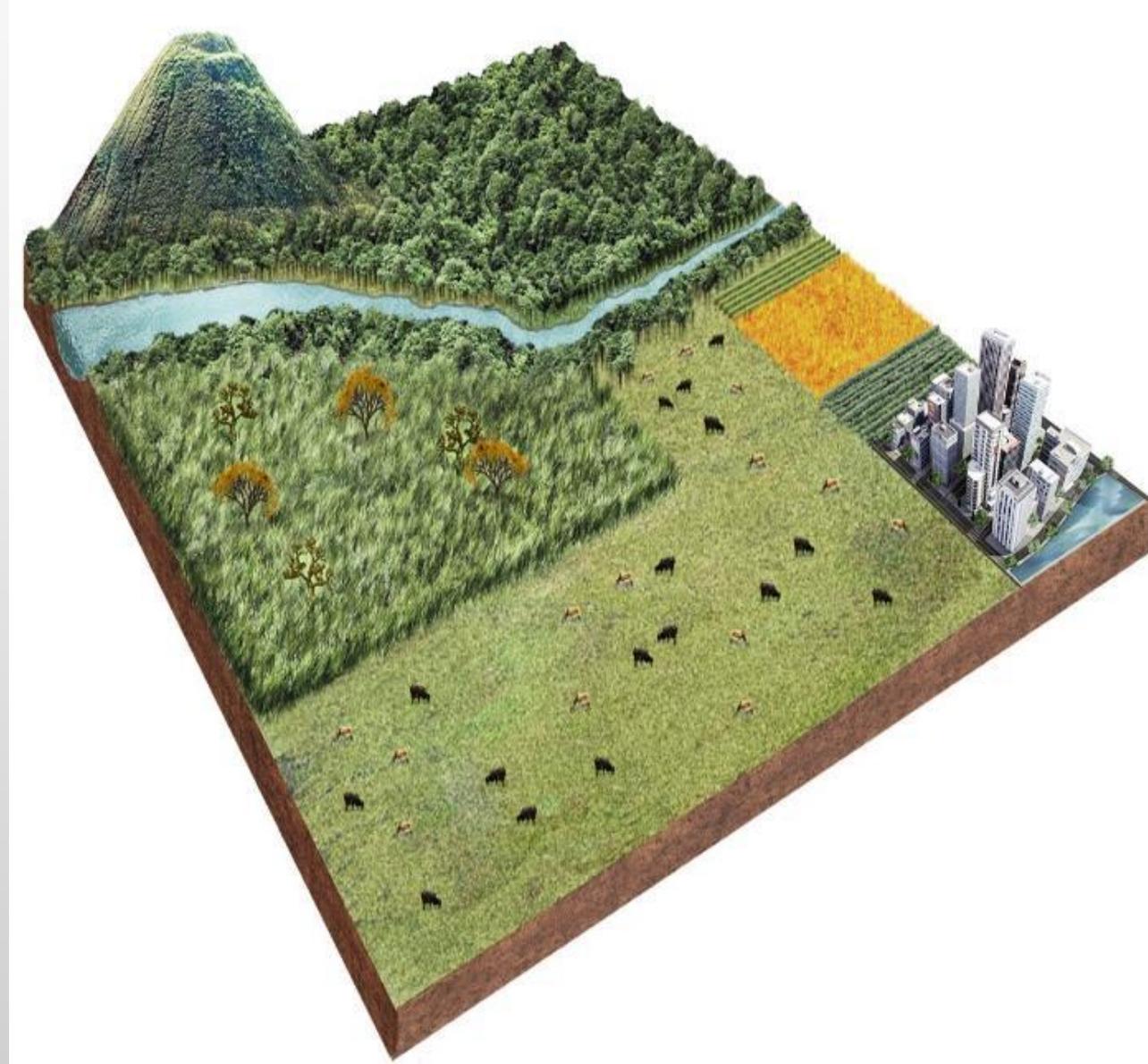
# Brazil preserves the largest area in the world in native vegetation

## FOREST CODE

Brazilian territory occupies 852 million ha  
66% preserved with forests: 33% in rural properties +  
33% preserved with integral conservation units,  
indigenous units and others  
Rural producers must maintain at least 20% of their  
own area with preserved or recovering native  
vegetation.  
In the Amazon, the minimum preservation is 80%.

## RENOVABIO

Cradle-to-wheel life cycle analysis + Eligibility  
Criteria:  
Traceability of feedstock, a ban on conversion of  
native vegetation, fulfillment of the environmental  
legislation and compliance with the agroecological  
zoning  
Compliance verified at plant level



Agroicone, based on LAPIG (2022) for pasture; Mapbiomas (2023) 9<sup>th</sup> collection; Mapbiomas (2022) for protected areas (8<sup>th</sup> collection); *Observatório do Código Florestal* (2024) for vegetation on farms. Note\*: Calculations for all categories are considered the best in 2024 since the Brazilian government does not provide official data. \*Includes undesignated public areas, public forests, settlements and quilombola area; \*\*Includes forestry, mosaics, etc.

# BIOFUELS BLENDING MANDATES ACROSS THE GLOBAL SOUTH

Positive institutional environment  
(legal framework in place)

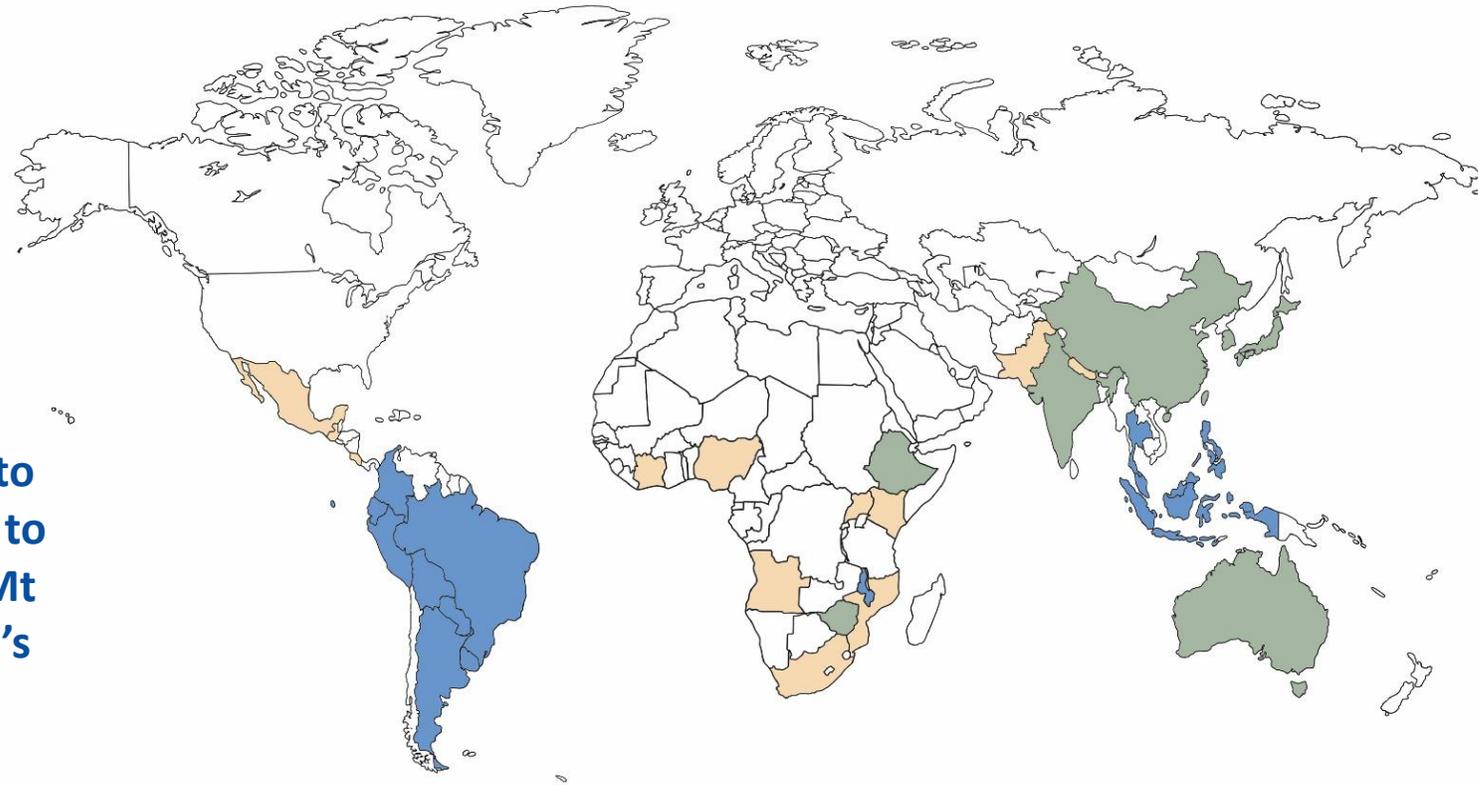
Angola	Uganda
Cote d'Ivoire	Nepal
Kenya	Pakistan
Mozambique	Costa Rica
Nigeria	Guatemala
South Africa	Mexico

Blending mandate  
partially implemented

Ethiopia	India
Zimbabwe	Japan
Australia	South Korea
China	

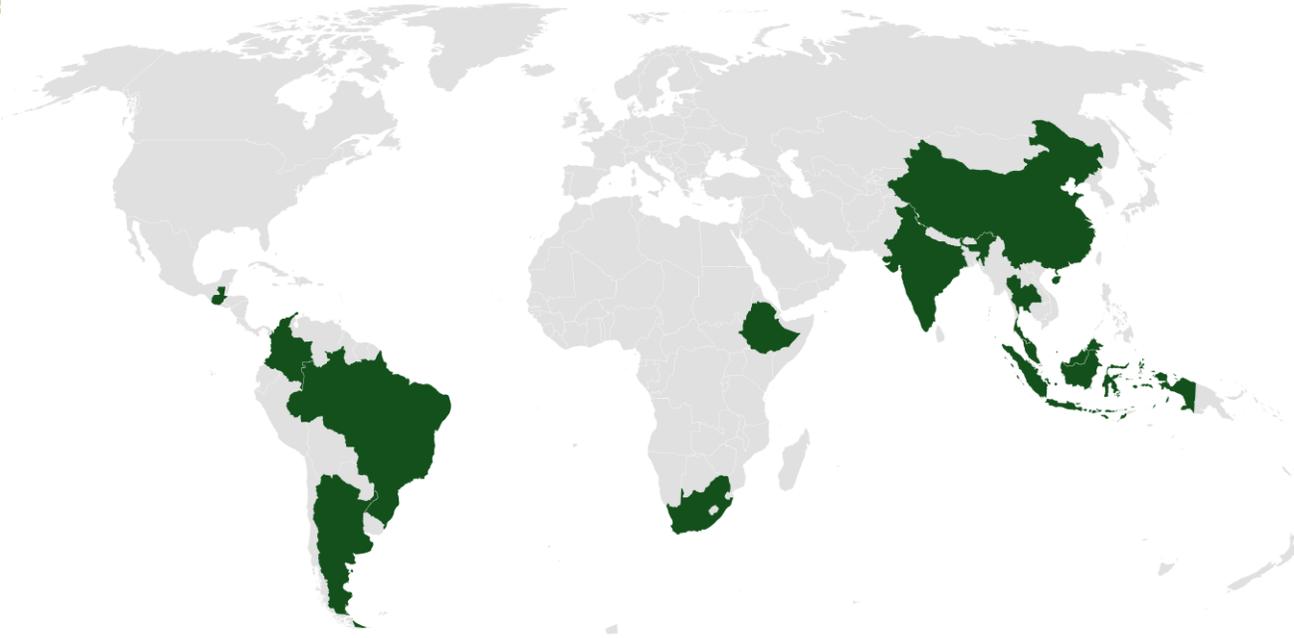
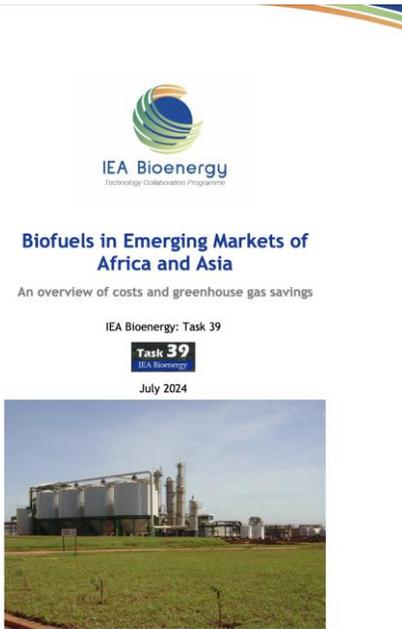
Biofuel use  
fully implemented

Malawi	Brazil
Indonesia	Colombia
Malaysia	Ecuador
Philippines	Paraguay
Thailand	Peru
Argentina	Uruguay
Bolivia	



**How can emerging markets contribute to the Net-Zero Scenario of biofuels needing to grow by 2.5 times from today to 2030, displacing almost 800 Mt of fossil CO<sub>2</sub>, or 10% of today's global transport emissions**

# Biofuels potential and sustainability in emerging markets



**Additional biofuel production**

45.7 bi liters of biodiesel

64.7 bi liters of etanol

**Required conversion of  
pastureland: 0.1% to 10.7%**

**Potential GHG savings > 300 Mt  
CO<sub>2</sub>e per year**

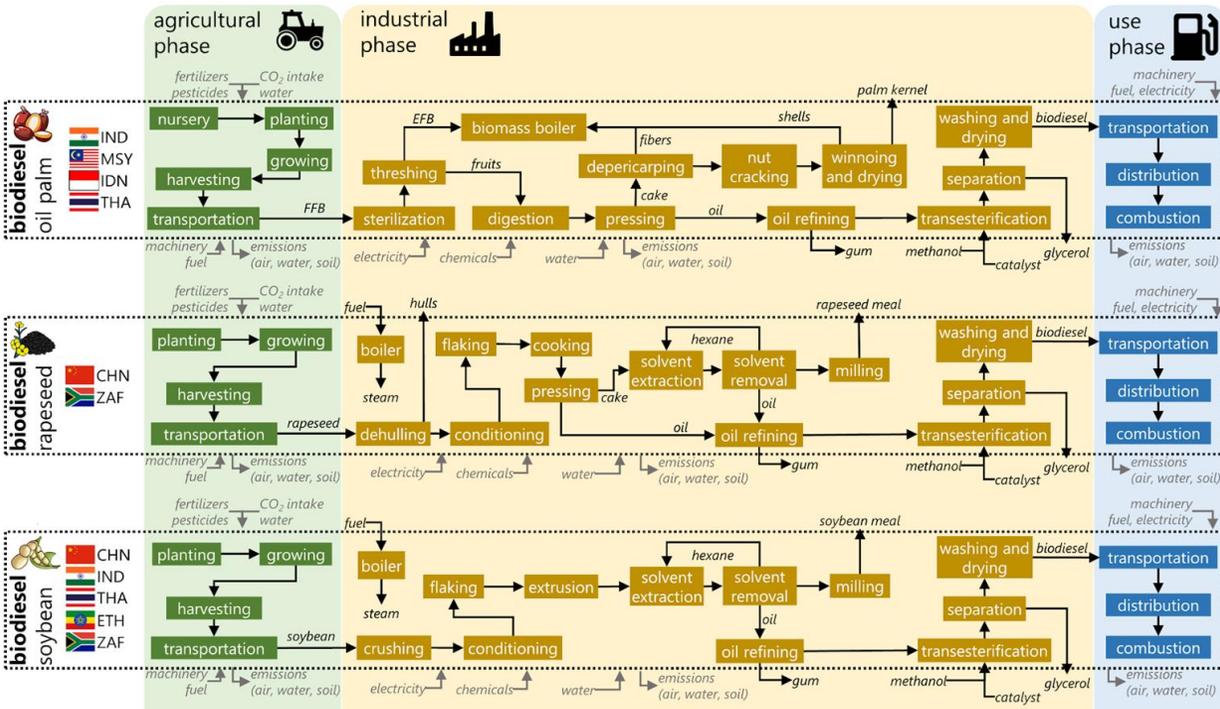
**Developing countries with large populations and potential for high energy demand  
Argentina, Brazil, China, Colombia, Ethiopia, Guatemala, India, Indonesia, Malaysia, South Africa, Thailand**

47.0% of the world's population

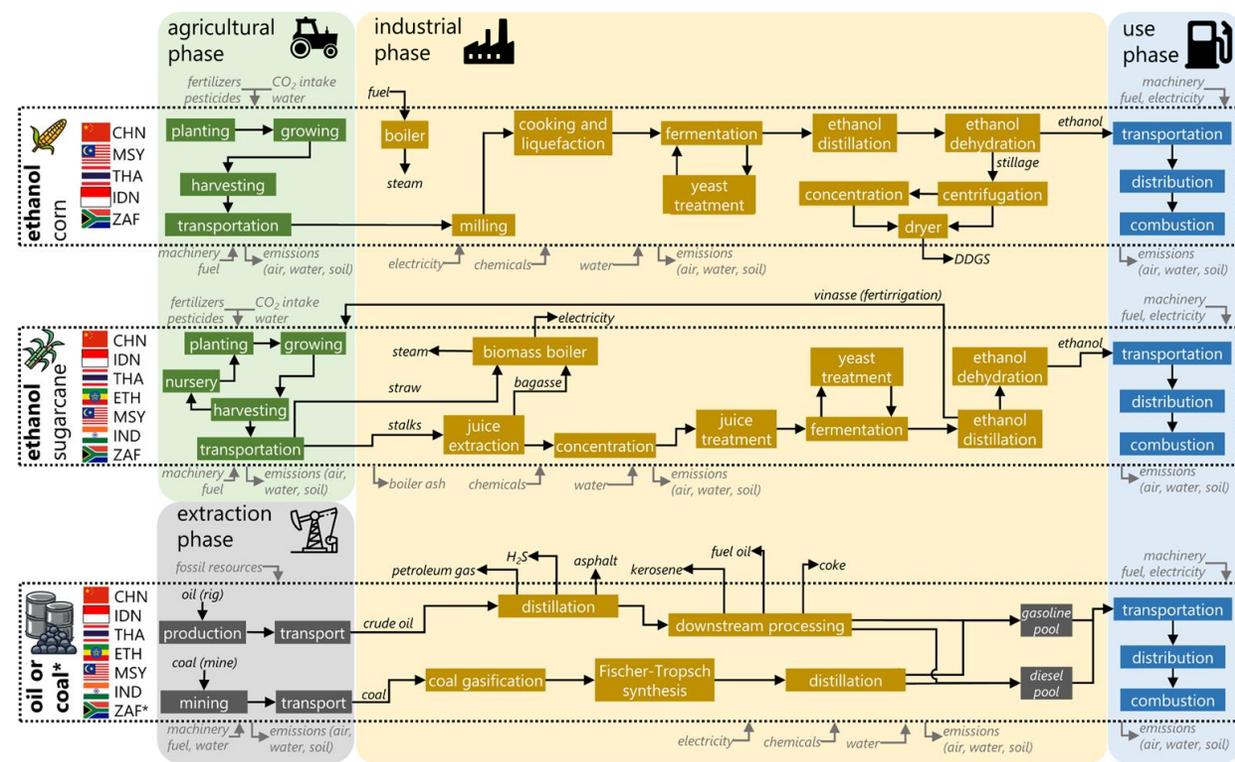
27.0% of the CO<sub>2</sub> emissions of the transportation sector

**If this group of emerging economies were to achieve the same per capita carbon intensity of the transportation sector as the OECD average, worldwide emissions of the transportation sector would more than double.**

# Fuel production models



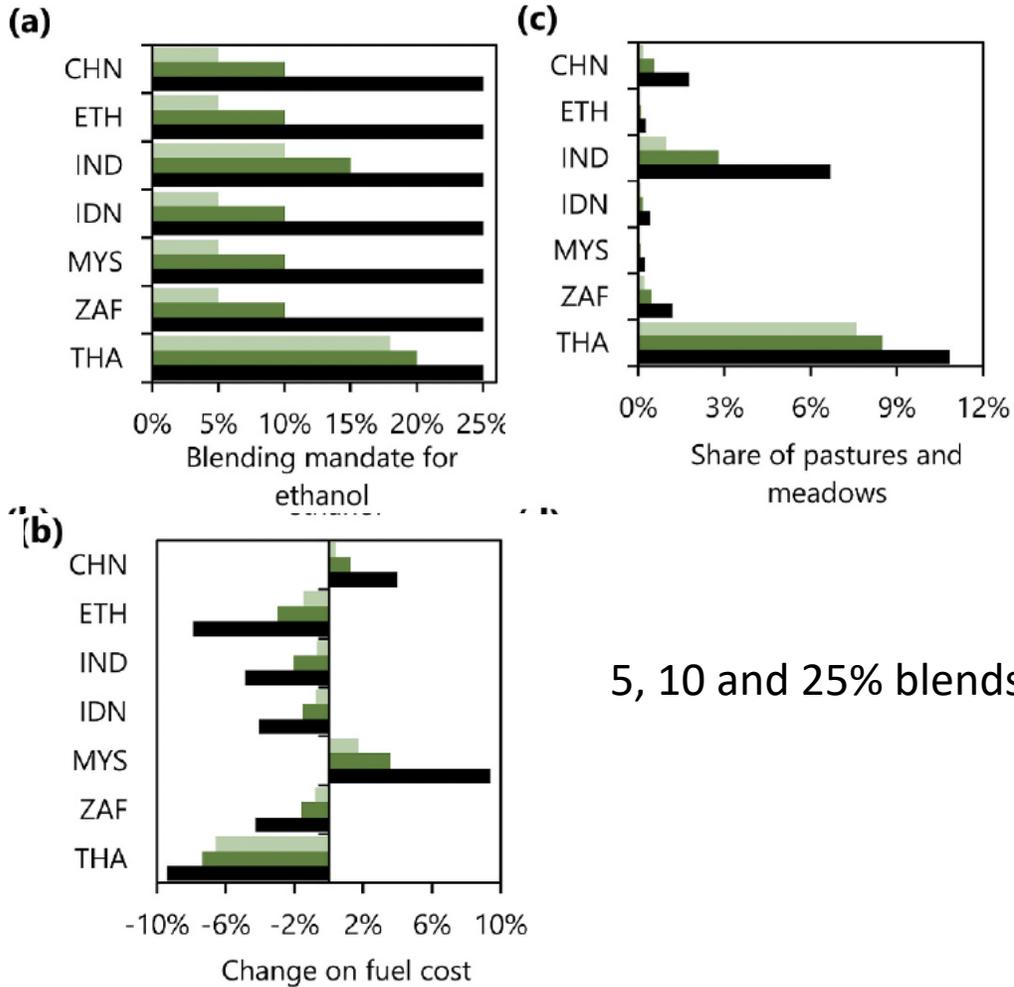
Biodiesel (oil palm, rapeseed, and soybean)



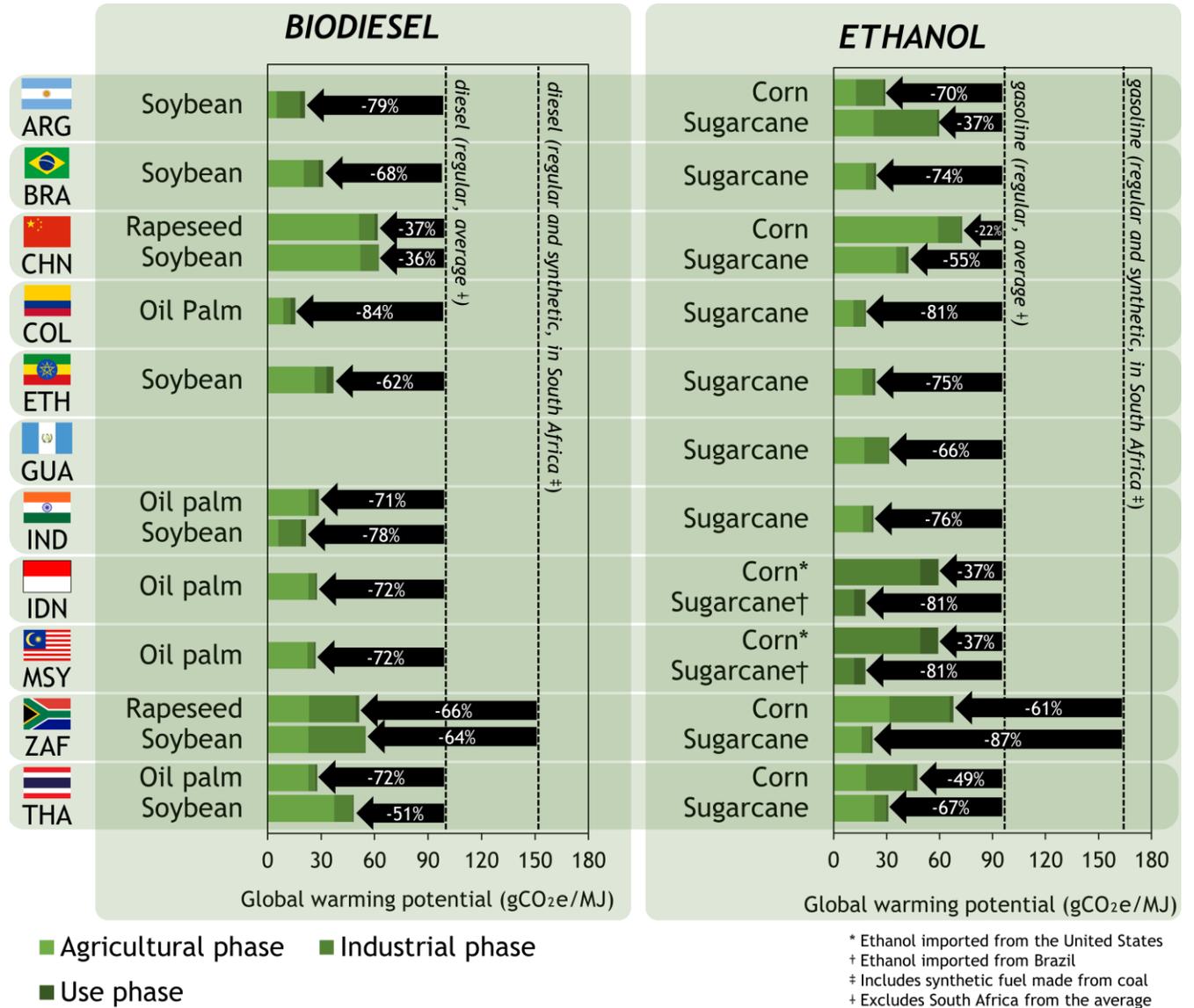
Ethanol (corn and sugarcane) and fossil fuels

# Using very little land...

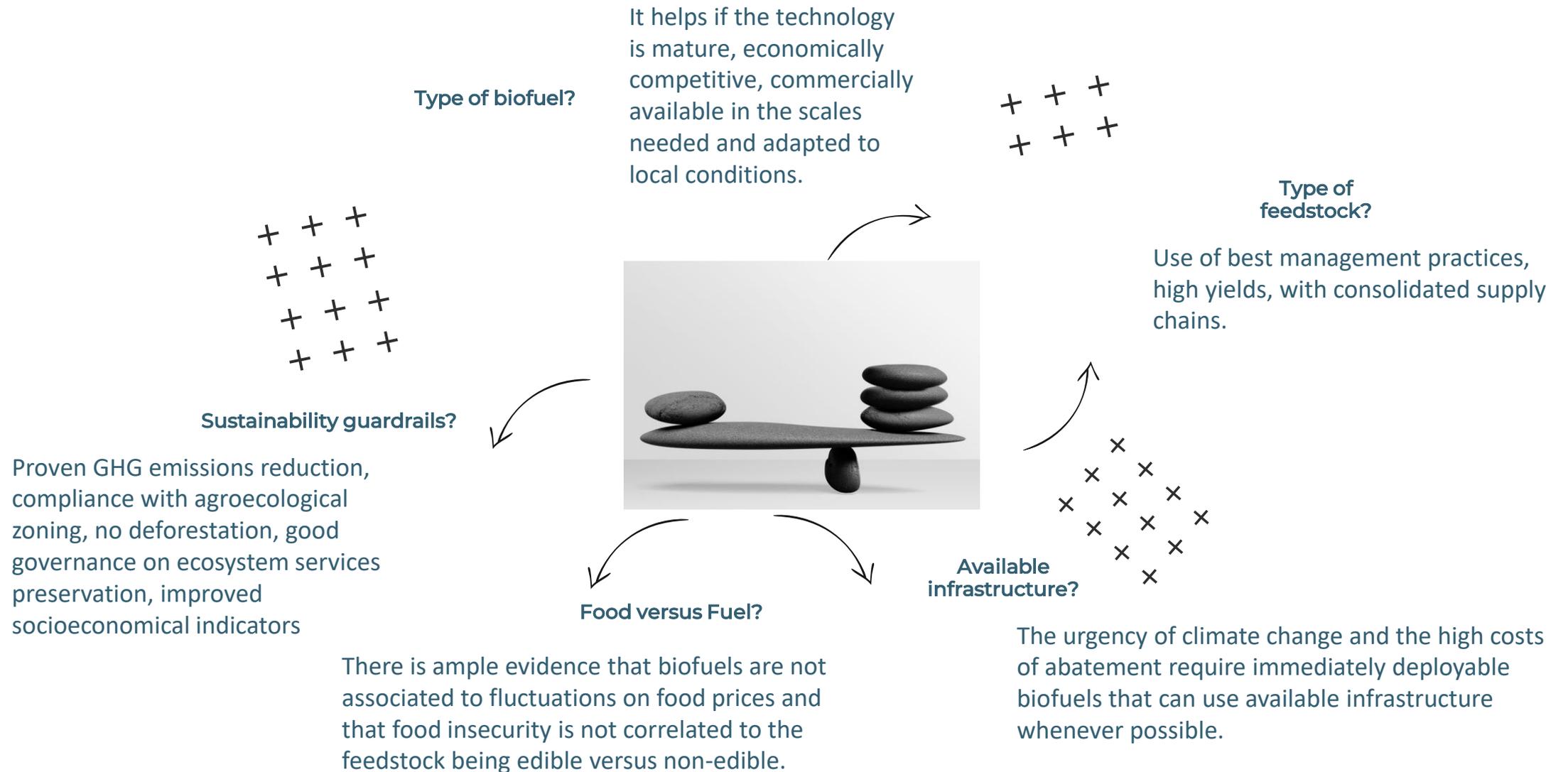
## Avoided emissions of 211 MtCO<sub>2</sub>eq/yr (moderate scenario)



5, 10 and 25% blends



# IS IT A FRIEND OR A FOE BIOFUEL?



**THANK YOU!**



**IMO  
London - Feb 2026**

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